Union Calendar No. 294

108TH CONGRESS 2D SESSION

H. R. 4278

[Report No. 108–514]

To amend the Assistive Technology Act of 1998 to support programs of grants to States to address the assistive technology needs of individuals with disabilities, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 5, 2004

Mr. McKeon (for himself and Mr. Boehner) introduced the following bill; which was referred to the Committee on Education and the Workforce

June 1, 2004

Additional sponsors: Mr. Kildee, Mr. Holt, Mr. Langevin, Mr. Ramstad, Mr. Ballenger, Mr. Grijalva, Mr. Van Hollen, Mr. Isakson, Mr. Towns, Mr. Hoyer, Mr. Keller, Mr. Wilson of South Carolina, Mr. Burns, Ms. McCollum, Mr. Petri, Mr. Cannon, Mr. McNulty, Ms. Kaptur, Mr. McDermott, Mr. Owens, Mr. Price of North Carolina, Mr. Sanders, Mr. Matheson, and Mr. Frost

June 1, 2004

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on May 5, 2004]

A BILL

To amend the Assistive Technology Act of 1998 to support programs of grants to States to address the assistive technology needs of individuals with disabilities, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Improving Access to As-
- 5 sistive Technology for Individuals with Disabilities Act of
- 6 2004".
- 7 SEC. 2. AMENDMENT TO THE ASSISTIVE TECHNOLOGY ACT
- 8 *OF 1998*.
- 9 The Assistive Technology Act of 1998 (29 U.S.C. 3001
- 10 et seq.) is amended to read as follows:
- 11 "SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 12 "(a) Short Title.—This Act may be cited as the 'As-
- 13 sistive Technology Act of 1998'.
- 14 "(b) Table of Contents for
- 15 this Act is as follows:
 - "Sec. 1. Short title; table of contents.
 - "Sec. 2. Findings and purposes.
 - "Sec. 3. Definitions.
 - "Sec. 4. Grants to States for purchase of assistive technology devices and assistive technology services.
 - "Sec. 5. Grants to States for protection and advocacy related to assistive technology.
 - "Sec. 6. Administrative provisions.
 - "Sec. 7. National activities.
 - "Sec. 8. Authorization of appropriations.

16 "SEC. 2. FINDINGS AND PURPOSES.

17 "(a) FINDINGS.—Congress finds the following:

1	"(1) Disability is a natural part of the human
2	experience and in no way diminishes the right of in-
3	dividuals to—
4	"(A) live independently;
5	"(B) enjoy self-determination and make
6	choices;
7	"(C) benefit from an education;
8	"(D) pursue meaningful careers; and
9	"(E) enjoy full inclusion and integration in
10	the economic, political, social, cultural, and edu-
11	cational mainstream of society in the United
12	States.
13	"(2) Technology is one of the primary engines
14	for economic activity, education, and innovation in
15	the Nation, and throughout the world. The commit-
16	ment of the United States to the development and uti-
17	lization of technology is one of the main factors un-
18	derlying the strength and vibrancy of the economy of
19	the United States.
20	"(3) As technology has come to play an increas-
21	ingly important role in the lives of all persons in the
22	United States, in the conduct of business, in the func-
23	tioning of government, in the fostering of communica-
24	tion, in the conduct of commerce, and in the provi-
25	sion of education, its impact upon the lives of indi-

viduals with disabilities in the United States has been comparable to its impact upon the remainder of the citizens of the United States. Any development in mainstream technology would have profound implications for individuals with disabilities in the United States.

"(4) Over the last 15 years, the Federal Government has invested in the development of statewide
comprehensive systems to help individuals with disabilities gain access to assistive technology devices
and services. This partnership with States provided
an important service to individuals with disabilities
by strengthening the capacity of each State to assist
individuals with disabilities of all ages with their assistive technology needs.

"(5) Substantial progress has been made in the development of assistive technology devices, including adaptations to existing devices that facilitate activities of daily living, that significantly benefit individuals with disabilities of all ages. These devices and adaptations increase the involvement, and reduce expenditures associated with, programs and activities that facilitate communication, ensure independent living and functioning, enable early childhood development, support educational achievement, provide

and enhance employment options, and enable full participation in community living and recreation for individuals with disabilities.

"(6) Despite the success of the Federal-State partnership in providing access to assistive technology and services, there is a continued need to provide information about the availability of assistive technology, advances in improving accessibility and functionality of assistive technology, and appropriate methods to secure and utilize assistive technology in order to maximize their independence and participation of individuals with disabilities in society.

"(b) Purposes.—The purposes of this Act are—

"(1) to support State efforts to improve the provision of assistive technology to individuals with disabilities through comprehensive statewide programs of technology-related assistance, for individuals with disabilities of all ages, that are designed to—

"(A) increase the availability of, funding for, access to, provision of, and training about assistive technology devices and assistive technology services;

"(B) increase the ability of individuals with disabilities of all ages to secure and maintain possession of assistive technology devices as such

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individuals make the transition between services offered by human service agencies or between settings of daily living (for example, between home and work);

- "(C) increase the capacity of public agencies and private entities to provide and pay for assistive technology devices and assistive technology services on a statewide basis for individuals with disabilities of all ages;
- "(D) increase the involvement of individuals with disabilities and, if appropriate, their family members, guardians, advocates, and authorized representatives, in decisions related to the provision of assistive technology devices and assistive technology services;
- "(E) increase and promote coordination among State agencies, between State and local agencies, among local agencies, and between State and local agencies and private entities (such as managed care providers), that are involved or are eligible to be involved in carrying out activities under this Act;
- "(F) increase the awareness and facilitate the change of laws, regulations, policies, practices, procedures, and organizational structures,

1	that facilitate the availability or provision of as-
2	sistive technology devices and assistive technology
3	services; and
4	"(G) increase awareness and knowledge of

- "(G) increase awareness and knowledge of the benefits of assistive technology devices and assistive technology services among targeted individuals and the general population; and
- "(2) to provide States with financial assistance
 that supports programs designed to maximize the
 ability of individuals with disabilities and their family members, guardians, advocates, and authorized
 representatives to obtain assistive technology devices
 and assistive technology services.

14 "SEC. 3. DEFINITIONS.

15 "In this Act:

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- "(1) ADVOCACY SERVICES.—The term 'advocacy services', except as used as part of the term 'protection and advocacy services', means services provided to assist individuals with disabilities and their family members, guardians, advocates, and authorized representatives in accessing assistive technology devices and assistive technology services.
- "(2) AMERICAN INDIAN CONSORTIUM.—The term 'American Indian Consortium' has the meaning given the term in section 102(1) of the Developmental Dis-

- abilities Assistance and Bill of Rights Act of 2000 and that is established to provide protection and advocacy services for purposes of receiving funding under subtitle C of title I of such Act.
 - "(3) Assistive technology.—The term 'assistive technology' means technology designed to be utilized in an assistive technology device or assistive technology service.
 - "(4) Assistive technology device' means any item, piece of equipment, or product system, whether acquired commercially, modified, or customized, that is used to increase, maintain, or improve functional capabilities of individuals with disabilities.
 - "(5) Assistive technology service' means any service that directly assists an individual with a disability in the selection, acquisition, or use of an assistive technology device. Such term includes—
 - "(A) the evaluation of the assistive technology needs of an individual with a disability, including a functional evaluation of the impact of the provision of appropriate assistive technology and appropriate services to the indi-

1	vidual in the customary environment of the indi-
2	vidual;
3	"(B) services consisting of purchasing, leas-
4	ing, or otherwise providing for the acquisition of
5	assistive technology devices by individuals with
6	disabilities;
7	"(C) services consisting of selecting, design-
8	ing, fitting, customizing, adapting, applying,
9	maintaining, repairing, or replacing assistive
10	technology devices;
11	"(D) coordination and use of necessary
12	therapies, interventions, or services with assistive
13	technology devices, such as therapies, interven-
14	tions, or services associated with education and
15	rehabilitation plans and programs;
16	"(E) training or technical assistance for an
17	individual with disabilities, or, where appro-
18	priate, the family members, guardians, advo-
19	cates, or authorized representatives of such an
20	individual; and
21	"(F) training or technical assistance for
22	professionals (including individuals providing
23	education and rehabilitation services), employ-
24	ers, or other individuals who provide services to,

employ, or are otherwise substantially involved

1	in the major life functions of individuals with
2	disabilities.
3	"(6) Capacity building and advocacy activi-
4	TIES.—The term 'capacity building and advocacy ac-
5	tivities' means efforts that—
6	"(A) result in laws, regulations, policies,
7	practices, procedures, or organizational struc-
8	tures that promote consumer-responsive pro-
9	grams or entities; and
10	"(B) facilitate and increase access to, provi-
11	sion of, and funding for, assistive technology de-
12	vices and assistive technology services,
13	in order to empower individuals with disabilities to
14	achieve greater independence, productivity, and inte-
15	gration and inclusion within the community and the
16	work force.
17	"(7) Comprehensive statewide program of
18	${\it TECHNOLOGY-RELATED~ASSISTANCE.} -The~term~`com-$
19	prehensive statewide program of technology-related as-
20	sistance' means a consumer-responsive program of
21	technology-related assistance for individuals with dis-
22	abilities, implemented by a State, and equally avail-
23	able to all individuals with disabilities residing in
24	the State, regardless of their type of disability, age,
25	income level, or location of residence in the State, or

1	the type of assistive technology device or assistive
2	technology service required.
3	"(8) Consumer-responsive.—The term 'con-
4	sumer-responsive'—
5	"(A) with regard to policies, means that the
6	policies are consistent with the principles of—
7	"(i) respect for individual dignity, per-
8	sonal responsibility, self-determination, and
9	pursuit of meaningful careers, based on in-
10	formed choice, of individuals with disabil-
11	ities;
12	"(ii) respect for the privacy, rights,
13	and equal access (including the use of acces-
14	sible formats) of such individuals;
15	"(iii) inclusion, integration, and full
16	participation of such individuals in society;
17	"(iv) support for the involvement in
18	decisions of a family member, a guardian,
19	an advocate, or an authorized representa-
20	tive, if an individual with a disability re-
21	quests, desires, or needs such involvement;
22	and
23	"(v) support for individual and sys-
24	tems advocacy and community involvement;
25	and

1	"(B) with respect to an entity, program, or
2	activity, means that the entity, program, or ac-
3	tivity—
4	"(i) is easily accessible to, and usable
5	by, individuals with disabilities and, when
6	appropriate, their family members, guard-
7	ians, advocates, or authorized representa-
8	tives;
9	"(ii) responds to the needs of individ-
10	uals with disabilities in a timely and ap-
11	propriate manner; and
12	"(iii) facilitates the full and meaning-
13	ful participation of individuals with dis-
14	abilities (including individuals from under-
15	represented populations and rural popu-
16	lations) and their family members, guard-
17	ians, advocates, and authorized representa-
18	tives, in—
19	"(I) decisions relating to the pro-
20	vision of assistive technology devices
21	and assistive technology services to
22	such individuals; and
23	"(II) decisions related to the
24	maintenance, improvement, and eval-
25	uation of the comprehensive statewide

1	program of technology-related assist-
2	ance, including decisions that affect ca-
3	pacity building and advocacy activi-
4	ties.
5	"(9) Disability.—The term 'disability' means a
6	condition of an individual that is considered to be a
7	disability or handicap for the purposes of any Fed-
8	eral law other than this Act or for the purposes of the
9	law of the State in which the individual resides.
10	"(10) Individual with a disability; individ-
11	UALS WITH DISABILITIES.—
12	"(A) Individual with a disability.—The
13	term 'individual with a disability' means any
14	individual of any age, race, or ethnicity—
15	"(i) who has a disability; and
16	"(ii) who is or would be enabled by an
17	assistive technology device or an assistive
18	technology service to minimize deterioration
19	in functioning, to maintain a level of func-
20	tioning, or to achieve a greater level of func-
21	tioning in any major life activity.
22	"(B) Individuals with disabilities.—
23	The term 'individuals with disabilities' means
24	more than one individual with a disability.

1	"(11) Institution of higher education.—
2	The term 'institution of higher education' has the
3	meaning given such term in section 101 of the Higher
4	Education Act of 1965 (20 U.S.C. 1141(a)), and in-
5	cludes a community college receiving funding under
6	the Tribally Controlled Community College Assistance
7	Act of 1978 (25 U.S.C. 1801 et seq.).
8	"(12) Protection and Advocacy Services.—
9	The term 'protection and advocacy services' means
10	services that—
11	"(A) are described in part C of the Develop-
12	mental Disabilities Assistance and Bill of Rights
13	Act (42 U.S.C. 6041 et seq.), the Protection and
14	Advocacy for Mentally Ill Individuals Act of
15	1986 (42 U.S.C. 10801 et seq.), or section 509 of
16	the Rehabilitation Act of 1973; and
17	"(B) assist individuals with disabilities
18	with respect to assistive technology devices and
19	assistive technology services.
20	"(13) Secretary.—The term 'Secretary' means
21	the Secretary of Education.
22	"(14) State.—
23	"(A) In general.—Except as provided in
24	subparagraph (B), the term 'State' means each
25	of the several States of the United States, the

1	District of Columbia, the Commonwealth of
2	Puerto Rico, the United States Virgin Islands,
3	Guam, American Samoa, and the Common-
4	wealth of the Northern Mariana Islands.
5	"(B) Outlying Areas.—In sections 4(c)
6	and 5(b):
7	"(i) Outlying area.—The term 'out-
8	lying area' means the United States Virgin
9	Islands, Guam, American Samoa, and the
10	Commonwealth of the Northern Mariana Is-
11	lands.
12	"(ii) State.—The term 'State' does
13	not include the United States Virgin Is-
14	lands, Guam, American Samoa, and the
15	Commonwealth of the Northern Mariana Is-
16	lands.
17	"(15) Targeted individuals.—The term 'tar-
18	geted individuals' means—
19	"(A) individuals with disabilities of all ages
20	and their family members, guardians, advocates,
21	and authorized representatives;
22	"(B) individuals who work for public or
23	private entities (including insurers or managed
24	care providers), that have contact with individ-
25	uals with disabilities;

1	"(C) educators and related services per-
2	sonnel;
3	"(D) technology experts (including engi-
4	neers);
5	"(E) health and allied health professionals;
6	"(F) employers; and
7	"(G) other appropriate individuals and en-
8	tities.
9	"(16) Technology-related assistance.—The
10	term 'technology-related assistance' means assistance
11	provided through capacity building and advocacy ac-
12	tivities that accomplish the purposes described in any
13	of subparagraphs (A) through (G) of section $2(b)(1)$.
14	"(17) Underrepresented population.—The
15	term 'underrepresented population' means a popu-
16	lation that is typically underrepresented in service
17	provision, and includes populations such as persons
18	who have low-incidence disabilities, persons who are
19	minorities, poor persons, persons with limited-English
20	proficiency, older individuals, or persons from rural
21	areas.
22	"(18) Universal design.—The term 'universal
23	design' means a concept or philosophy for designing
24	and delivering products and services that are usable
25	by people with the widest possible range of functional

1	capabilities, which include products and services that
2	are directly usable (without requiring assistive tech-
3	nologies) and products and services that are made us-
4	able with assistive technologies.
5	"SEC. 4. GRANTS TO STATES FOR PURCHASE OF ASSISTIVE
6	TECHNOLOGY DEVICES AND ASSISTIVE TECH-
7	NOLOGY SERVICES.
8	"(a) Grants to States.—The Secretary shall award
9	grants, in accordance with this section, to States to main-
10	tain comprehensive statewide programs of technology re-
11	lated assistance to support programs that are designed to
12	maximize the ability of individuals with disabilities and
13	their family members, guardians, advocates, and authorized
14	representatives to obtain assistive technology devices and
15	assistive technology services.
16	"(b) Use of Funds.—
17	"(1) In general.—
18	"(A) REQUIRED ACTIVITIES.—Except as
19	provided in subparagraph (C), any State that
20	receives a grant under this section shall use a
21	portion of the funds made available through the
22	grant to carry out the activities described in sub-
23	paragraphs (A) and (B) of paragraph (2).
24	"(B) DISCRETIONARY ACTIVITIES.—Any
25	State that receives a grant under this section

may use the funds made available through the grant to carry out the activities described in sub-paragraph (C) or (D) of paragraph (2).

"(C) SPECIAL RULE.—Any State in which financial support for the activities described in subparagraph (A) or (B) of paragraph (2) is provided from State or other resources shall not be required to expend the funds provided under the grant to carry out the activities described in subparagraph (A) or (B), as the case may be. Such financial support shall be comparable to the amount of the grant the State would otherwise have expended for such activities.

"(2) State-level activities.—

"(A) State finance systems.—The State shall support activities to increase access to, and funding for, assistive technology devices and assistive technology services, including the development of systems to provide assistive technology devices and assistive technology services to individuals with disabilities of all ages, and that pay for such devices and services, such as—

"(i) the development of systems for the purchase, lease, other acquisition, or payment for the provision of assistive tech-

1	nology devices and assistive technology serv-
2	ices; or
3	"(ii) the establishment of alternative
4	State or privately funded systems of sub-
5	sidies for the provision of assistive tech-
6	nology devices or assistive technology serv-
7	ices, such as—
8	"(I) a low-interest loan fund;
9	"(II) an interest buy-down pro-
10	gram;
11	"(III) a revolving loan fund;
12	"(IV) a loan guarantee or insur-
13	ance program;
14	"(V) a program operated by a
15	partnership among private entities for
16	the purchase, lease, or other acquisition
17	of assistive technology devices or assist-
18	ive technology services; or
19	"(VI) another mechanism ap-
20	proved by the Secretary.
21	"(B) Device loan programs.—The State
22	shall directly, or in collaboration with public or
23	private entities, carry out device loan programs
24	that support the short-term loan of assistive tech-
25	nology devices to individuals, employers, public

agencies, public accommodations, or others seeking to meet the needs of targeted individuals, including to comply with the Individuals with Disabilities Education Act, the Americans with Disabilities Act of 1990, and section 504 of the Rehabilitation Act of 1973.

"(C) DEVICE REUTILIZATION PROGRAMS.—
The State shall directly, or in collaboration with public or private entities, carry out assistive technology device reutilization programs that provide for the exchange, recycling, or other reutilization of assistive technology devices, which may include redistribution through device and equipment loans, rentals, or gifts.

"(D) Device Demonstration program.—
The State shall directly, or in collaboration with public or private entities, carry out assistive technology device demonstration programs that provide for the ability of targeted individuals to learn about the use and operation of assistive technology devices.

"(3) State Leadership activities.—

"(A) IN GENERAL.—Any State that receives a grant under this section may use up to 40 percent of the funds made available through the

1	grant to carry out the activities described in sub-
2	paragraph (B).
3	"(B) REQUIRED ACTIVITIES.—The State
4	shall support—
5	"(i) public awareness activities de-
6	signed to provide information to targeted
7	individuals relating to the availability and
8	benefits of assistive technology devices and
9	assistive technology services, including—
10	"(I) the development and dissemi-
11	nation of information relating to—
12	"(aa) the nature of assistive
13	technology devices and assistive
14	$technology\ services;$
15	"(bb) the appropriateness of,
16	cost of, availability of, evaluation
17	of, and access to, assistive tech-
18	nology devices and assistive tech-
19	nology services; and
20	"(cc) the benefits of assistive
21	technology devices and assistive
22	technology services with respect to
23	enhancing the capacity of individ-
24	uals with disabilities of all ages to
25	perform activities of daily living;

1	"(II) the development of proce-
2	dures for providing direct communica-
3	tion between providers of assistive tech-
4	nology and targeted individuals, which
5	may include partnerships with the
6	State and local workforce investment
7	system established under the Workforce
8	Investment Act of 1998, State voca-
9	tional rehabilitation centers, public
10	and private employers, or elementary
11	and secondary public schools;
12	"(III) the development and dis-
13	semination, to targeted individuals, of
14	information about State efforts related
15	to assistive technology; and
16	"(IV) the distribution of materials
17	to appropriate public and private
18	agencies that provide social, medical,
19	educational, employment, and trans-
20	portation services to individuals with
21	disabilities; and
22	"(ii) technical assistance and training
23	on—
24	"(I) the development of training
25	materials and the conduct of training

1	in the use of assistive technology de-
2	vices and assistive technology services;
3	"(II) providing technical assist-
4	ance, including technical assistance
5	concerning how—
6	"(aa) to consider the needs of
7	an individual with a disability
8	for assistive technology devices
9	and assistive technology services
10	in developing any individualized
11	plan or program authorized under
12	Federal or State law; and
13	"(bb) to increase consumer
14	participation regarding assistive
15	technology devices and assistive
16	technology services; and
17	"(III) the enhancement of the as-
18	sistive technology skills and com-
19	petencies of—
20	"(aa) individuals who work
21	for public or private entities (in-
22	cluding insurers and managed
23	care providers), who have contact
24	with individuals with disabilities;

1	"(bb) educators and related
2	services personnel;
3	"(cc) technology experts (in-
4	$cluding\ engineers);$
5	"(dd) health and allied
6	$he alth\ professionals;$
7	"(ee) employers; and
8	"(ff) other appropriate per-
9	sonnel; and
10	"(iii) outreach and support to state-
11	wide and community-based organizations
12	that provide assistive technology devices and
13	assistive technology services to individuals
14	with disabilities or that assist individuals
15	with disabilities in using assistive tech-
16	nology devices and assistive technology serv-
17	ices, including a focus on organizations as-
18	sisting individuals from underrepresented
19	populations and rural populations, and fur-
20	ther including support such as outreach to
21	consumer organizations and groups in the
22	State to coordinate efforts to assist individ-
23	uals with disabilities of all ages and their
24	family members, guardians, advocates, or
25	authorized representatives, to obtain fund-

ing for, access to, and information on eval uation of assistive technology devices and
 assistive technology services.

- "(C) Authorized activities.—The State may support the operation and administration of the activities in paragraph (2), through interagency coordination to develop and promote the adoption of policies that improve access to assistive technology devices and assistive technology services for individuals with disabilities of all ages in the State and that result in improved coordination among public and private entities that are responsible or have the authority to be responsible, for policies, procedures, or funding for, or the provision of assistive technology devices and assistive technology services to, such individuals.
- "(4) Indirect costs.—Not more than 10 percent of the funds made available through a grant to a State under this section may be used for indirect costs.
- "(5) Prohibition.—Funds made available through a grant to a State under this section shall not be used for direct payment for an assistive technology device for an individual with a disability.

1	"(6) State flexibility.—
2	"(A) In general.—Notwithstanding para-
3	graph (1)(A) and subject to subparagraph (B), a
4	State may use funds that it receives under a
5	grant under this section to carry out any of the
6	activities described in paragraph (2).
7	"(B) Special rule.—Notwithstanding
8	paragraph (3)(A), any State which exercises its
9	authority under subparagraph (A) may not use
10	more than 30 percent of the funds made avail-
11	able through the grant to carry out the activities
12	described in paragraph $(3)(B)$.
13	"(c) Amount of Financial Assistance.—
14	"(1) Grants to outlying areas.—From the
15	funds appropriated under section 8(a) for any fiscal
16	year for grants under this section, the Secretary shall
17	make a grant in an amount of not more than
18	\$105,000 to each eligible outlying area.
19	"(2) Grants to states.—From the funds de-
20	scribed in paragraph (1) that are not used to make
21	grants under paragraph (1), the Secretary shall make
22	grants to States in accordance with the requirements
23	described in paragraph (3).
24	"(3) Calculation of state grants.—

1	"(A) In general.—Except as provided in
2	subparagraph (B), the Secretary shall allocate
3	funds to each State for a fiscal year in an
4	amount that bears the same ratio as the popu-
5	lation of the State bears to the population of all
6	States.
7	"(B) Minimum allotment.—A State shall
8	receive an amount under a grant for a fiscal
9	year that is not less than the amount the State
10	received under the grant provided under title I
11	of this Act (as in effect on the day before the date
12	of the enactment of the Improving Access to As-
13	sistive Technology for Individuals with Disabil-
14	ities Act of 2004) for fiscal year 2004.
15	"(C) Ratable reductions.—
16	"(i) In general.—If amounts made
17	available to carry out this section for any
18	fiscal year are insufficient to meet the min-
19	imum allotment requirement for each State
20	under subparagraph (B) for such fiscal
21	year, the Secretary shall ratably reduce
22	such amounts for such fiscal year.
23	"(ii) Additional funds.—If addi-
24	tional funds become available for making

payments described under this subsection

1	for any such fiscal year, the amounts that
2	were reduced under clause (i) shall be in-
3	creased on the same basis as such amounts
4	were reduced.
5	"(d) Lead Agency.—
6	"(1) Designation.—To be eligible to receive a
7	grant under this section, the Governor of the State
8	shall designate in accordance with paragraph (2) a
9	lead agency to administer the grant under this sec-
10	tion.
11	"(2) Eligible entities.—For purposes of
12	paragraph (1), the Governor of the State may des-
13	ignate one of the following:
14	"(A) The State agency responsible for the
15	administration of vocational rehabilitation in
16	the State.
17	"(B) A commission, council, or other offi-
18	cial body appointed by the Governor.
19	"(C) A public-private partnership or con-
20	sortium.
21	"(D) A public agency (including the office
22	of the Governor, a State oversight office, a State
23	agency, a public institution of higher education,
24	or other public entity).

1	"(E) A council established under Federal or
2	State law.
3	"(F) An organization described in section
4	501(c)(3) of Internal Revenue Code of 1986 and
5	exempt from tax under section 501(a) of that
6	Act.
7	"(G) Another appropriate office, agency, en-
8	tity, or organization.
9	"(3) Duties of the lead agency.—The duties
10	of the lead agency shall include—
11	"(A) submitting the application described
12	in subsection (e) on behalf of the State;
13	"(B) administering and supervising the use
14	of amounts made available under the grant re-
15	ceived by the State under this section;
16	"(C)(i) coordinating efforts related to, and
17	supervising the preparation of, the application
18	described in subsection (e);
19	"(ii) coordinating, maintaining, and evalu-
20	ating the comprehensive statewide program of
21	technology-related assistance among public agen-
22	cies and between public agencies and private en-
23	tities, including coordinating efforts related to
24	entering into interagency agreements; and

"(iii) coordinating efforts, especially efforts carried out with entities that provide protection and advocacy services described in section 5, re-lated to the active, timely, and meaningful par-ticipation by individuals with disabilities and their family members, quardians, advocates, or authorized representatives, and other appro-priate individuals, with respect to activities car-ried out under the grant;

- "(D) delegating, in whole or in part, any responsibilities described in subparagraph (A), (B), or (C) to one or more appropriate offices, agencies, entities, or individuals; and
- "(E) establishing a partnership or partnerships with private providers of social, medical, educational, employment, and transportation services to individuals with disabilities.
- "(4) CHANGE IN LEAD AGENCY.—The Governor may change the lead agency of the State (to an agency other than the lead agency of the State as of the date of the enactment of the Improving Access to Assistive Technology for Individuals with Disabilities Act of 2004) if the Governor provides a justification in the application to the Secretary for such action. Nothing in this subsection shall be construed to re-

1	quire the Governor of a State to change the lead agen-
2	cy of the State to an agency other than the lead agen-
3	cy of such State as of the date of the enactment of the
4	Improving Access to Assistive Technology for Individ-
5	uals with Disabilities Act of 2004.
6	"(e) State Application.—
7	"(1) Submission.—Any State that desires to re-
8	ceive a grant under this section shall submit to the
9	Secretary an application at such time and in such
10	manner as the Secretary may specify.
11	"(2) Content.—Each application shall contain,
12	at a minimum, the following information:
13	"(A) Planned activities.—A description
14	of those activities described in subsection (b)(2)
15	that the State will carry out under the grant.
16	"(B) Measurable Goals.—A description
17	of—
18	"(i) the measurable goals the State has
19	set for addressing the assistive technology
20	needs of individuals with disabilities in the
21	State, including any measurable goals, and
22	a timeline for meeting such goals, related
23	to—
24	"(I) education, including goals in-
25	volving the provision of assistive tech-

1	nology to individuals with disabilities
2	that receive services under the Individ-
3	$uals \ with \ Disabilities \ Education \ Act;$
4	"(II) employment, including goals
5	involving the State vocational rehabili-
6	tation program carried out under title
7	I of the Rehabilitation Act of 1973;
8	"(III) telecommunication and in-
9	formation technology; and
10	"(IV) community living; and
11	"(ii) how the State will quantifiably
12	measure the goals to determine whether the
13	goals have been achieved.
14	"(C) Involvement of individuals with
15	DISABILITIES OF ALL AGES AND THEIR FAMI-
16	Lies.—A description of how individuals with
17	disabilities of all ages and their families—
18	"(i) were involved in selecting—
19	"(I) the goals;
20	"(II) the activities to be under-
21	taken in achieving the goals; and
22	"(III) the measures to be used in
23	judging if the goals have been achieved;
24	and

1	"(ii) will be involved in measuring
2	whether the goals have been achieved.
3	"(D) State support.—A description of
4	those activities described in subsection (b)(2) that
5	the State will support under the grant, including
6	at a minimum the State's plans to provide fi-
7	nancial support, consistent with subsection
8	(b)(1), for the activities described in subpara-
9	graphs (A) and (B) of such subsection.
10	"(E) Assurance that the
11	physical location of the entity responsible for
12	conducting the State activities under this Act
13	meets the requirements of the Americans with
14	Disabilities Act of 1990 regarding accessibility
15	for individuals with disabilities.
16	"(F) Other information.—Such other in-
17	formation as the Secretary may reasonably re-
18	quire.
19	"SEC. 5. GRANTS TO STATES FOR PROTECTION AND ADVO-
20	CACY RELATED TO ASSISTIVE TECHNOLOGY.
21	"(a) Grants to States.—The Secretary shall make
22	a grant to an entity in each State to support protection
23	and advocacy services through the systems established to
24	provide protection and advocacy services under the Develop-
25	mental Disabilities Assistance and Bill of Rights Act (42

1	U.S.C. 6000 et seq.) for the purposes of assisting in the ac-
2	quisition, utilization, or maintenance of assistive tech-
3	nology or assistive technology services for individuals with
4	disabilities.
5	"(b) Amount of Financial Assistance.—
6	"(1) Grants to outlying areas and amer-
7	ICAN INDIAN CONSORTIUM.—
8	"(A) Outlying areas.—From the funds
9	appropriated under section 8(b) for any fiscal
10	year, the Secretary shall make a grant in an
11	amount of not more than \$30,000 to each eligible
12	system within an outlying area.
13	"(B) American indian consortium.—
14	From the funds appropriated under section 8(b)
15	for any fiscal year, the Secretary shall make a
16	grant in an amount of not more than \$30,000 to
17	the American Indian Consortium to provide
18	services in the same manner as an eligible sys-
19	tem described under this section. If the amount
20	appropriated under section 8(b) for a fiscal year
21	exceeds the amount appropriated under such sec-
22	tion for the preceding fiscal year, then the
23	amount referred to in the preceding sentence
24	shall be increased for such fiscal year by the
25	same percentage as such amount appropriated

1 under section 8(b) exceeds the amount appro-2 priated under such section for the preceding fis-3 cal year.

"(2) Grants to states.—For any fiscal year, after reserving funds to make grants under paragraph (1), the Secretary shall make allotments from the remainder of the funds in accordance with paragraph (3) to eligible systems within States to support protection and advocacy services as described in subsection (a). The Secretary shall make grants to the eligible systems from the allotments.

"(3) Systems within states.—

"(A) POPULATION BASIS.—Except as provided in subparagraph (B), from such remainder for each fiscal year, the Secretary shall make an allotment to the eligible system within a State of an amount bearing the same ratio to such remainder as the population of the State bears to the population of all States.

"(B) MINIMUMS.—Subject to the availability of appropriations to carry out this section, the allotment to any system under subparagraph (A) shall be not less than \$50,000, and the allotment to any system under this paragraph

- 1 for any fiscal year that is less than \$50,000 shall 2 be increased to \$50,000.
 - "(4) REALLOTMENT.—Whenever the Secretary determines that any amount of an allotment under paragraph (3) to a system within a State for any fiscal year will not be expended by such system in carrying out the provisions of this section, the Secretary shall make such amount available for carrying out the provisions of this section to all other systems in the same proportion such amounts were first allocated to such systems.
 - "(5) CARRYOVER.—Any amount paid to an eligible system for a fiscal year under this section that remains unobligated at the end of such fiscal year shall remain available to such system for obligation during the subsequent fiscal year, except that program income generated from such amount shall remain available for two additional fiscal years and may only be used to improve the awareness of individuals with disabilities on the accessibility of assistive technology and assisting such individuals in the acquisition, utilization, or maintenance of assistive technology or assistive technology services.
- 24 "(c) REPORT TO SECRETARY.—An entity that receives 25 a grant under this section shall annually prepare and sub-

- 1 mit to the Secretary a report that contains such informa-
- 2 tion as the Secretary may require, including documentation
- 3 of the progress of the entity in—
- "(1) conducting consumer-responsive activities,
 including activities that will lead to increased access,
 for individuals with disabilities, to funding for assistive technology devices and assistive technology serv-
- 8 ices;

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- "(2) engaging in informal advocacy to assist in securing assistive technology and assistive technology services for individuals with disabilities;
- "(3) engaging in formal representation for individuals with disabilities to secure systems change, and in advocacy activities to secure assistive technology and assistive technology services for individuals with disabilities;
- "(4) developing and implementing strategies to enhance the long-term abilities of individuals with disabilities and their family members, guardians, advocates, and authorized representatives to advocate the provision of assistive technology devices and assistive technology services to which the individuals with disabilities are entitled under law other than this Act;
- "(5) coordinating activities with protection and advocacy services funded through sources other than

- 1 this Act, and coordinating activities with the capac-
- 2 ity building and advocacy activities carried out by
- 3 the lead agency; and
- 4 "(6) effectively allocating carryover funds de-
- 5 scribed in subsection (b)(5) to improve the awareness
- 6 of individuals with disabilities on the accessibility of
- 7 assistive technology and assisting them in the acquisi-
- 8 tion, utilization, or maintenance of assistive tech-
- 9 nology or assistive technology services.
- 10 "(d) Reports and Updates to State Agencies.—
- 11 An entity that receives a grant under this section shall pre-
- 12 pare and submit to the lead agency the report described in
- 13 subsection (c) and quarterly updates concerning the activi-
- 14 ties described in subsection (c).
- 15 "(e) Coordination.—On making a grant under this
- 16 section to an entity in a State, the Secretary shall solicit
- 17 and consider the opinions of the lead agency of the State
- 18 designated under section 4(d) with respect to efforts at co-
- 19 ordination, collaboration, and promoting outcomes between
- 20 the lead agency and the entity that receives the grant under
- 21 this section.
- 22 "SEC. 6. ADMINISTRATIVE PROVISIONS.
- 23 "(a) General Administration.—Notwithstanding
- 24 any other provision of law, the Rehabilitation Services Ad-
- 25 ministration in the Office of Special Education and Reha-

- bilitative Services of the Department of Education shall be
 responsible for the administration of this Act.
- 3 "(b) Review of Participating Entities.—
- 4 "(1) IN GENERAL.—The Secretary shall assess
 5 the extent to which entities that receive grants pursu6 ant to this Act are complying with the applicable re7 quirements of this Act and achieving the quantifiable,
 8 measurable goals that are consistent with the require9 ments of the grant programs under which the entities
 10 applied for the grants.
 - "(2) Provision of information.—To assist the Secretary in carrying out the responsibilities of the Secretary under this section, the Secretary may require States to provide relevant information, including the information required under subsection (d).

"(c) Corrective Action and Sanctions.—

"(1) Corrective action.—If the Secretary determines that an entity fails to substantially comply with the requirements of this Act or to substantially make progress towards meeting the goals established under section 4(e)(2)(B) with respect to a grant program, the Secretary shall assist the entity through technical assistance funded under section 7 or other means, within 90 days after such determination, to develop a corrective action plan.

1	"(2) Sanctions.—An entity that fails to develop
2	and comply with a corrective action plan as described
3	in paragraph (1) during a fiscal year shall be subject
4	to one of the following corrective actions selected by
5	the Secretary:
6	"(A) Partial or complete withholding of
7	funds under the grant program until such plan
8	is developed and implemented.
9	"(B) Reduction in the amount of funding
10	that may be used for indirect costs under section
11	4(b)(4) for the following year under the grant
12	program.
13	"(C) Required redesignation of the lead
14	agency designated under section 4(d) or an enti-
15	ty responsible for administering the grant pro-
16	gram.
17	"(3) APPEALS PROCEDURES.—The Secretary
18	shall establish appeals procedures for entities that are
19	found to be in noncompliance with the requirements
20	of this Act or have not substantially made progress to-
21	wards meeting the goals established under section
22	4(e)(2)(B).
23	"(4) Secretarial action.—As part of the an-
24	nual report required under subsection (d), the Sec-

retary shall describe each such action taken under

paragraph (1) or (2) and the outcomes of each such 1 2 action. 3 "(5) Public notification.—The Secretary shall 4 notify the public by posting on the Internet website 5 of the Department of Education of each action taken 6 by the Secretary under paragraph (1) or (2). As a 7 part of such notification, the Secretary shall describe 8 each such action taken under paragraph (1) or (2) 9 and the outcomes of each such action. "(d) Annual Report.— 10 11 "(1) In General.—Not later than December 31 of each year, the Secretary shall prepare, and submit 12 13 to the President and to the Committee on Education 14 and the Workforce of the House of Representatives 15 and the Committee on Health, Education, Labor, and 16 Pensions of the Senate, a report on the activities 17 funded under this Act to improve the access of indi-18 viduals with disabilities to assistive technology devices 19 and assistive technology services. 20 "(2) Contents.—Such report shall include in-21 formation on— 22 "(A) the type of alternative financing mech-23 anisms used by each State under the program; 24 "(B) the amount and type of assistance

given to consumers (who shall be classified by

1	age, type of disability, type of assistive tech-
2	nology device or assistive technology service fi-
3	nanced through the program, geographic dis-
4	tribution within the State, gender, and whether
5	the consumers are part of an underrepresented
6	population or rural population), including—
7	"(i) the number of applications for as-
8	$sistance\ received;$
9	"(ii) the number of applications ap-
10	proved and rejected;
11	"(iii) the default rate;
12	"(iv) the range and average interest
13	rate;
14	"(v) the range and average income of
15	approved loan applicants; and
16	"(vi) the types and dollar amounts of
17	$assistive\ technology\ financed;$
18	"(C) the number, type, and length of time
19	of loans of assistive technology devices provided
20	to individuals with disabilities, employers, pub-
21	lic agencies, or public accomodations, including
22	an analysis of the individuals with disabilities
23	who have benefited from the device loan program;
24	"(D) the number, type, estimated value, and
25	scope of device reutilization programs, including

1	an analysis of the individuals with disabilities
2	that have benefited from the device loan pro-
3	gram;
4	"(E) the number and type of equipment
5	demonstrations provided, including an analysis
6	of individuals with disabilities who have bene-
7	fited from the program;
8	"(F) a summary of the State plans and an-
9	nual reports submitted by the States, including
10	an analysis of the progress of the States in meet-
11	ing their goals established in the State applica-
12	tion;
13	"(G) the number of individuals who re-
14	ceived training and the topics of such training;
15	"(H) the frequency and nature of technical
16	assistance provided to State and local govern-
17	mental agencies and other entities; and
18	"(I) the outcomes of interagency coordina-
19	tion and collaboration activities carried out by
20	the State, as applicable, that support access to
21	assistive technology including the type, purpose,
22	and source of leveraged funding or other contrib-
23	uted resources from public and private entities.
24	"(e) Effect on Other Assistance.—This Act may
25	not be construed as authorizing a Federal or a State agency

1	to reduce medical or other assistance available, or to alter
2	eligibility for a benefit or service, under any other Federal
3	law.
4	"SEC. 7. NATIONAL ACTIVITIES.
5	"(a) In General.—Through grants, contracts, or co-
6	operative agreements, awarded on a competitive basis, the
7	Secretary is authorized to provide technical assistance to
8	entities, principally entities funded under section 4 or 5.
9	"(b) Input.—In designing the program to be funded
10	under this section, and in deciding the differences in func-
11	tion between national and regionally based technical assist-
12	ance efforts carried out through the program, the Secretary
13	shall consider the input of the directors of comprehensive
14	statewide programs of technology-related assistance and
15	other individuals the Secretary determines to be appro-
16	priate, especially—
17	"(1) individuals with disabilities who use assist-
18	ive technology and understand the barriers to the ac-
19	quisition of such technology and assistive technology
20	services;
21	"(2) family members, guardians, advocates, and
22	authorized representatives of such individuals; and
23	"(3) individuals employed by protection and ad-
24	vocacy systems funded under section 5.

"(c) Authorized Activities.—The Secretary shall 1 support activities designed to maximize the impact and benefit of assistive technology devices and assistive tech-3 4 nology services for individuals with disabilities, including 5 the following activities: 6 "(1) National public internet site.— 7 "(A) ESTABLISHMENT OFINTERNET 8 SITE.—The Secretary shall fund the establish-9 ment and maintenance of a National Public 10 Internet Site for the purposes of providing to in-11 dividuals with disabilities and the general public 12 technical assistance and information on in-13 creased access to assistive technology devices, as-14 sistive technology services, and other disability-15 related resources. 16 "(B) Eligible Entity.—To be eligible to 17 receive a grant or enter into a contract or coop-18 erative agreement under subsection (a) to estab-19 lish and maintain the Internet site, an entity 20 shall be an institution of higher education that 21 emphasizes research and engineering, has a mul-22 tidisciplinary research center, and has dem-

onstrated expertise in—

1	"(i) working with assistive technology
2	and intelligent agent interactive informa-
3	tion dissemination systems;
4	"(ii) managing libraries of assistive
5	technology and disability-related resources;
6	"(iii) delivering education, informa-
7	tion, and referral services to individuals
8	with disabilities, including technology-based
9	curriculum development services for adults
10	with low-level reading skills;
11	"(iv) developing cooperative partner-
12	ships with the private sector, particularly
13	with private sector computer software, hard-
14	ware, and Internet services entities; and
15	"(v) developing and designing ad-
16	vanced Internet sites.
17	"(C) Features of internet site.—The
18	National Public Internet Site described in sub-
19	paragraph (A) shall contain the following fea-
20	tures:
21	"(i) Availability of information at
22	ANY TIME.—The site shall be designed so
23	that any member of the public may obtain
24	information posted on the site at any time.

1	"(ii) Innovative automated intel-
2	LIGENT AGENT.—The site shall be con-
3	structed with an innovative automated in-
4	telligent agent that is a diagnostic tool for
5	assisting users in problem definition and
6	the selection of appropriate assistive tech-
7	nology devices and assistive technology serv-
8	ices resources.
9	"(iii) Resources.—
10	"(I) Library on assistive
11	TECHNOLOGY.—The site shall include
12	access to a comprehensive working li-
13	brary on assistive technology for all en-
14	vironments, including home, work-
15	place, transportation, and other envi-
16	ronments.
17	"(II) Resources for a number
18	OF DISABILITIES.—The site shall in-
19	clude resources relating to the largest
20	possible number of disabilities, includ-
21	ing resources relating to low-level read-
22	$ing\ skills.$
23	"(iv) Links to private sector re-
24	SOURCES AND INFORMATION.—To the extent
25	feasible, the site shall be linked to relevant

1	private sector resources and information,
2	under agreements developed between the in-
3	stitution of higher education and cooper-
4	ating private sector entities.
5	"(D) Minimum library components.—At
6	a minimum, the Internet site shall maintain up-
7	dated information on—
8	"(i) how to plan, develop, implement,
9	and evaluate activities to further extend
10	comprehensive statewide programs of tech-
11	nology-related assistance, including the de-
12	velopment and replication of effective ap-
13	proaches to—
14	"(I) providing information and
15	$referral\ services;$
16	"(II) promoting interagency co-
17	ordination of training and service de-
18	livery among public and private enti-
19	ties;
20	"(III) conducting outreach to
21	underrepresented populations and
22	$rural\ populations;$
23	"(IV) mounting successful public
24	awareness activities;

1	"(V) improving capacity building
2	in service delivery;
3	"(VI) training personnel from a
4	variety of disciplines; and
5	``(VII) improving evaluation
6	strategies, research, and data collec-
7	tion;
8	"(ii) effective approaches to the devel-
9	opment of consumer-controlled systems that
10	increase access to, funding for, and aware-
11	ness of, assistive technology devices and as-
12	sistive technology services;
13	"(iii) successful approaches to increas-
14	ing the availability of public and private
15	funding for and access to the provision of
16	assistive technology devices and assistive
17	technology services by appropriate State
18	agencies; and
19	"(iv) demonstration sites where indi-
20	viduals may try out assistive technology.
21	"(2) Technical assistance efforts.—The
22	Secretary shall, on a competitive basis, make grants
23	to, or enter into cooperative agreements with, eligible
24	entities—

1	"(A) to address State-specific information
2	requests concerning assistive technology from
3	other entities funded under this Act and public
4	entities not funded under this Act, including—
5	"(i) requests for state-of-the-art, or
6	model, Federal, State, and local laws, regu-
7	lations, policies, practices, procedures, and
8	organizational structures, that facilitate,
9	and overcome barriers to, funding for, and
10	access to, assistive technology devices and
11	$assistive \ technology \ services;$
12	"(ii) requests for examples of policies,
13	practices, procedures, regulations, or judi-
14	cial decisions that have enhanced or may
15	enhance access to funding for assistive tech-
16	nology devices and assistive technology serv-
17	ices for individuals with disabilities;
18	"(iii) requests for information on effec-
19	tive approaches to Federal-State coordina-
20	tion of programs for individuals with dis-
21	abilities, related to improving funding for
22	or access to assistive technology devices and
23	assistive technology services for individuals
24	with disabilities of all ages;

1	"(iv) requests for information on effec-
2	tive approaches to the development of con-
3	sumer-controlled systems that increase ac-
4	cess to, funding for, and awareness of, as-
5	sistive technology devices and assistive tech-
6	nology services;
7	"(v) other requests for technical assist-
8	ance from other entities funded under this
9	Act and public entities not funded under
10	this Act; and
11	"(vi) other assignments specified by the
12	Secretary, including assisting entities de-
13	scribed in section 6(b) to develop corrective
14	action plans; and
15	"(B) to assist targeted individuals by dis-
16	seminating information about—
17	"(i) Federal, State, and local laws, reg-
18	ulations, policies, practices, procedures, and
19	organizational structures, that facilitate,
20	and overcome barriers to, funding for, and
21	access to, assistive technology devices and
22	assistive technology services, to promote
23	fuller independence, productivity, and in-
24	clusion in society for individuals with dis-
25	abilities of all ages; and

1	"(ii) technical assistance activities un-
2	$dertaken\ under\ subparagraph\ (A).$
3	"(d) Eligible Entities.—To be eligible to compete
4	for grants, contracts, and cooperative agreements under this
5	section, entities shall have documented experience with and
6	expertise in assistive technology service delivery or systems,
7	interagency coordination, and capacity building and advo-
8	cacy activities.
9	"(e) Application.—To be eligible to receive a grant,
10	contract, or cooperative agreement under this section, an
11	entity shall submit an application to the Secretary at such
12	time, in such manner, and containing such information as
13	the Secretary may require.
14	"SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
15	"(a) State Grants for Assistive Technology;
16	National Activities.—There are authorized to be appro-
17	priated to carry out sections 4 and 7 of this Act \$21,524,000
18	for fiscal year 2005 and such sums as may be necessary
19	for each of fiscal years 2006 through 2010. Of the amount
20	appropriated pursuant to the authorization of appropria-
21	tions under this subsection for a fiscal year, not more than
22	\$1,235,000 may be made available to carry out section 7
23	
	of this Act.
24	of this Act. "(b) State Grants for Protection and Advo-

- 1 out section 5 of this Act \$4,419,000 for fiscal year 2005
- 2 and such sums as may be necessary for each of fiscal years
- 3 2006 through 2010.".

Union Calendar No. 294

108TH CONGRESS H. R. 4278

[Report No. 108-514]

A BILL

To amend the Assistive Technology Act of 1998 to support programs of grants to States to address the assistive technology needs of individuals with disabilities, and for other purposes.

June 1, 2004

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed